



Legislation Text

File #: 2022-0901, **Version:** 1

To: The Board of Directors the Sonoma County Water Agency and Board of Directors of the Russian River County Sanitation District

Department or Agency Name(s): Sonoma County Water Agency and Russian River County Sanitation District

Staff Name and Phone Number: Grant Davis 547-1911

Vote Requirement: 4/5th

Supervisory District(s): Fifth

Title:

Receive report on Emergency Need to Perform Work to Stabilize Dangerous Conditions Resulting from Pipeline Corrosion at the Russian River County Sanitation District's Guerneville Lift Station and Force Main on Orchard Avenue, Guerneville

Recommended Actions:

- A) Receive report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville.
- B) Make findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corruptions and continue to suspend competitive bidding requirements for emergency repairs.
- C) Authorize the General Manager for the Sonoma County Water Agency to expend up to \$3,000,000 (additional \$1,500,000) in order to make the necessary repairs.
- D) Adopt a Resolution authorizing adjustments to the Board Adopted Budget for FY 2022/2023 for the Russian River County Sanitation District Construction Fund in the amount of \$1,500,000. (4/5th Vote Required)

Executive Summary:

This item requests the Board of Directors for the Russian River County Sanitation District ("District") receive a report and make findings of the ongoing emergency need to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue and continue to suspend competitive bidding requirements. Funding authorizations associated with the project are also requested.

Discussion:

On November 30, 2021, the General Manager of Sonoma Water, pursuant to authority delegated in Resolution #06-0649, declared the existence of an emergency for Russian River County Sanitation District due to pipeline corrosion occurring at the Guerneville Lift Station and force main on Orchard Avenue, Guerneville, respectively. The Guerneville Lift Station and Orchard Avenue Force Main failures (Incidents) are a result of severely corroded iron/steel pipelines. In response, the Sonoma Water Emergency Operations Center (EOC) was activated to assist with managing the impacts. As a result of the Incidents, dangerous conditions have arisen at the Guerneville Lift Station and in the force main along Orchard Avenue. These facilities are owned

by the Russian River County Sanitation District and maintained by Sonoma Water. The Incidents were sudden and unexpected, and pose a clear and imminent danger requiring immediate action to prevent or mitigate the loss or impairment of life, health, property, or essential public services. The Guerneville Lift Station Project is nearly complete. Further analysis of the Force Main on Orchard Avenue, required the District to implement an additional project, so as to prevent another failure.

The emergency incidents are:

Guerneville Lift Station

- Failure: In the early afternoon of November 25, 2021, Sonoma Water became aware of an apparent leak near the District's Guerneville Lift Station. This lift station accepts wastewater from most of the District's service area and pumps it through a 3,400-foot-long force main to a downstream part of the collection system.

Orchard Avenue Force Main

- Failure: In the afternoon of November 30, 2021, Sonoma Water became aware of an apparent leak on the District's Force Main below Orchard Avenue in Guerneville. This force main conveys wastewater from the District's service area to the treatment plant, at the end of Neeley Road.

Upon investigations by staff, it was determined that complete failure of the pipelines was highly possible. If the pipelines were to fail, it could cause major erosion, flooding, and contamination along River Road and Orchard Avenue with raw wastewater, thereby posing a significant danger to residents, motorists and the environment. In addition, failures would impact neighboring properties and businesses in the area.

Based upon the above, there is an urgent need to make needed repairs to the District's facilities. The normal contracting process takes two to three months from a minimum advertising period through assessing bids and awarding and executing contracts. This delay would mean that it would not be possible to perform necessary repairs needed to protect public health and safety in a timely manner.

Public Contract Code section 22050 authorizes Sonoma Water to enter into contracts for public projects as may be necessary to mitigate emergency conditions without giving notice for bids. Additionally, pursuant to Public Contract Code Section 22035, this emergency work may proceed without adopting plans or specifications. If approved, this item will be brought back to the Board every 14 days thereafter to determine (by 4/5 vote) if there is a need to continue the action without competitive bidding. The Board is obligated to terminate the waiver of the bid process at the earliest possible date that conditions warrant so that the remainder of the work may be completed under the bid process.

The District entered into a contract with Ghilotti Construction to make the repairs at Guerneville Lift Station and Orchard Ave. In addition, the District entered into an agreement with Belfor Restoration Company to conduct clean-up of the Orchard Avenue site as well as properties along Orchard Ave that were impacted by the spill.

Progress to date:

Guerneville Lift Station

- Project completed.

Orchard Avenue Force Main:

- District contacted Argonaut Constructors, Ranger Pipelines Inc. and Ghilotti Construction to perform the construction. Argonaut Construction and Ranger Pipelines, Inc. both declined.
- District has executed a construction contract with Ghilotti Construction to perform the work. District anticipates construction to begin in mid-August.
- District has made contact with affected property owners. District continues conducting outreach to property owners along and adjacent to the project. The District's goal is to keep all parties that could be impacted by the project updated on the project's progress.

State Grant Funding Update:

The District's Project was approved for grant funding by the State Water Resources Control Board's Urgent Drinking Water Needs program in April 2022 for \$2,321,273. On May 17, 2022 the Board ratified and approved the emergency financial assistance application and authorized the General Manager to execute the financial agreement. Staff have been responding to additional questions received from the State Water Resources Control Board and are coordinating with them to finalize the agreement.

Prior Board Actions:

- 08/30/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.
- 08/13/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.
- 08/02/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.
- 07/12/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.
- 06/13/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.
- 05/17/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting

from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs; Adopted a Resolution ratifying and approving the signing and filing of emergency financial assistance applications with the SWRCB for the RRCSD Force Main Replacement Project, authorizing the Sonoma Water General Manager or designee, to execute financial assistance agreements and carry out the District's responsibilities under these agreements.

05/03/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.

04/19/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.

04/05/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.

03/15/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.

03/01/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.

02/08/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville; Made findings that there is an ongoing emergency need to stabilize dangerous conditions resulting from the pipeline corrosions and continue to suspend competitive bidding requirements for emergency repairs.

01/25/2022: Received report on Emergency Need to Perform Work to Stabilize Dangerous Conditions Resulting from Pipeline Corrosion at the Russian River County Sanitation District's Guerneville Lift Station and Force Main on Orchard Avenue, Guerneville

01/04/2022: Received report on emergency need to perform work to stabilize dangerous conditions resulting from pipeline corrosion on the discharge pipeline at the Guerneville Lift Station and the force main on Orchard Avenue, Guerneville and authorized an additional \$750,000 to execute

contracts for a new total of \$1,500,000.

12/7/2021: Resolution Making Findings of an Emergency Need to Perform Work to Stabilize Dangerous Conditions Resulting from Pipeline Corrosion at the Russian River County Sanitation District's Guerneville Lift Station and Force Main on Orchard Avenue, Guerneville and authorizing the expenditures up to \$750,000 for related services and supplies.

FISCAL SUMMARY

Expenditures	FY 22-23 Adopted	FY23-24 Projected	FY 24-25 Projected
Budgeted Expenses			
Additional Appropriation Requested	\$1,500,000		
Total Expenditures	\$1,500,000		
Funding Sources			
General Fund/WA GF			
State/Federal			
Fees/Other			
Use of Fund Balance	\$1,500,000		
Contingencies			
Total Sources	\$1,500,000		

Narrative Explanation of Fiscal Impacts:

Total project costs are estimated to be \$3,000,000. On December 7, 2021, the Board authorized expenditures up to \$750,000 for related services and supplies, and on January 4, 2022, \$750,000 to execute contracts for a new total of \$1,500,000.

Additional appropriations in the amount of \$1,500,000 from the Russian River Sanitation District Construction Fund balance, which is funded by sewer service charges and capacity charges, are requested to process this expense for construction work. District anticipates construction to begin in mid-August. A budgetary resolution has been submitted with this item.

The District's Project was approved for grant funding by the State Water Resources Control Board's Urgent Drinking Water Needs program in April 2022 for \$2,321,273. Staff have been responding to additional questions received from the State Water Resources Control Board and are coordinating with them to finalize the grant agreement. If executed as expected, the District will receive offsetting revenue in the amount of \$2,321,273.

Staffing Impacts:			
Position Title (Payroll)	Monthly Salary Range (A - I Step)	Additions (number)	Deletions (number)

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Narrative Explanation of Staffing Impacts (If Required):

N/A

Attachments:

Resolution

Related Items “On File” with the Clerk of the Board:

None.