#### WINERY EVENTS POLICY

May 19, 2020



# **PURPOSE OF UPDATE**

**Review PROGRESS towards:** 

- 1. Definitions for events
- 2. Standards to reduce event-based nuisances
- 3. Considerations for cumulative impacts

Board support to finalize guidelines and policy



#### **PRIOR BOARD ACTIONS**

- March 1989: Adopted G.P with Ag. Res. Element
- March 1993: Ag. Promotion allowed with use permit
- Sept 1996: Limited Food Service allowed
- Dec 2014: 2015-17 Work Plan: Winery Events
- July 2016: Winery Events Study Session
- Oct 2016: Staff to prepare standards/definitions
- June 2019: 2017-19 Work Plan: Winery Events

#### **GENERAL PLAN**

#### **AG. PROMOTION ALLOWED, WHEN:**

- Secondary/incidental to ag. production
- Limited in scale and intensity
- Avoids local concentrations



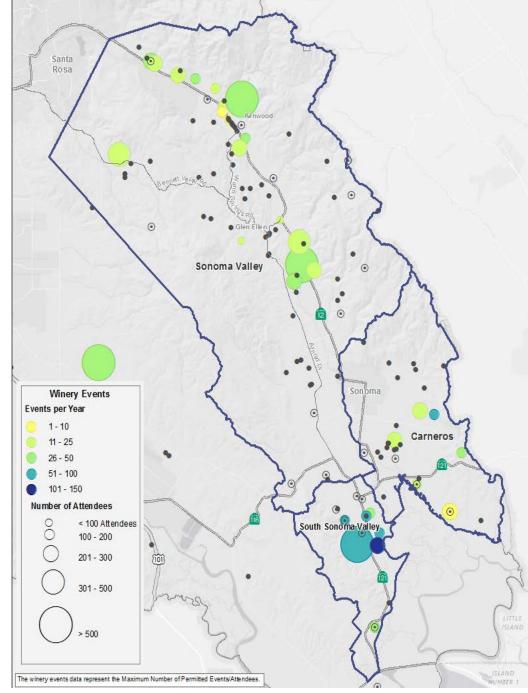
## LOCAL CONCENTRATION



**General Plan Policy AR-6f:** Local concentrations of agricultural support and visitor serving uses, even if related to agriculture, are detrimental to the primary use of the land for production and should be avoided.

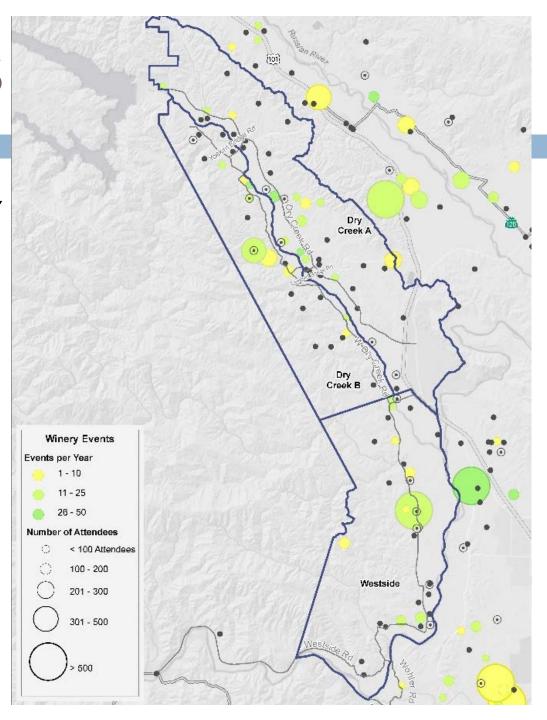
#### WINERY EVENTS

#### SONOMA VALLEY CONCENTRATION AREA MAP



### WINERY EVENTS

#### DRY CREEK VALLEY & WESTSIDE ROAD CONCENTRATION AREA MAP



## WINERY EVENTS POLICY

#### **DEVELOP LOCAL AREA GUIDELINES:**

Sonoma Valley, Dry Creek Valley, Westside Road

#### UPDATE THE ZONING ORDINANCE:

- Definitions. Define ag promotional events & activities
- Standards. Update standards for events & activities
- Impacts. Address land use compatibility
- Coordinate. Winery events and other events/activities



#### **KEY ISSUES**

- Wine-Industry Business Needs
- Neighborhood Compatibility
- Impacts of Traffic, Noise, Water
- Commercialization of Agricultural Lands
- Preserving Rural Character/Local Concentrations
- Legal Non-conforming and Unpermitted Events
- Monitoring and Enforcement



CLARIFY DEFINITIONS

#### Types of Events

- Agricultural Promotional
- Industry-wide
- Private
- Wine Trade

#### Winery Facilities

- Winery
- Tasting Room
- Event Space
- Accessory spaces

#### Winery Event Terms

Food Service



SITE CRITERIA & STANDARDS

#### 

- Setbacks
- Parcel Size
- Tasting Rooms
- Parking
- Separation Criteria



**OPERATING** CRITERIA & STANDARDS

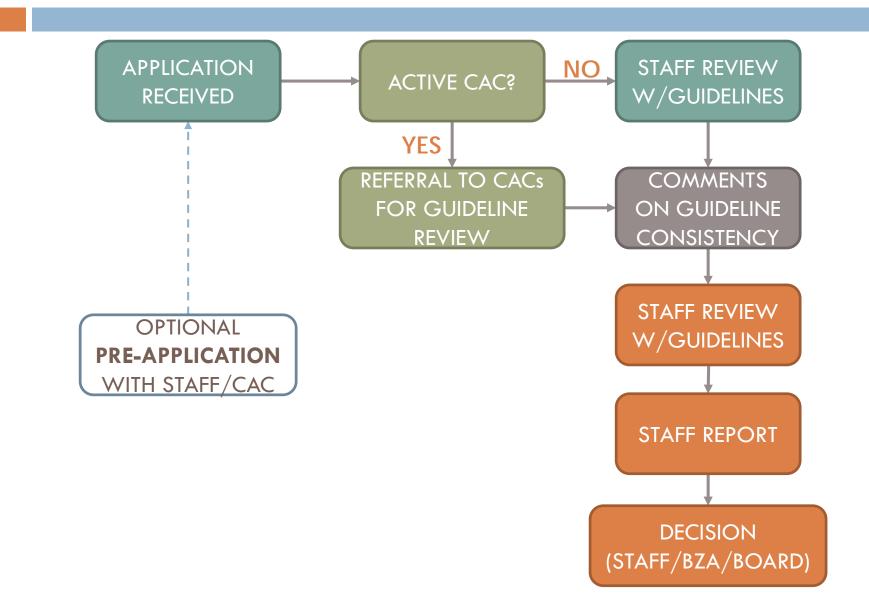
- Hours of Operation
- Food Service
- On-site Coordinator
- Traffic Management
- Two-Year Review
- Promotional Events



FOOD CRITERIA & STANDARDS

- Pre-packaged Foods
- Food and Wine Pairing
  - Samples Small Appetizer Portions
- Winemaker Lunches and Dinners
  - No Published Menu Options
  - Restaurants Prohibited
- Food is Secondary to Wine
- Commercial and Catering Kitchens

#### **GUIDELINES PROCESS**



## **DEVELOPING GUIDELINES**

#### 2017: Dry Creek Valley CAC prepared Guidelines

Posted on DCVCAC website

2019-2020: Sonoma Valley prepares draft Guidelines

- Draft to SVCAC expected in Summer 2020:
  - Reviewing draft Sonoma Valley Guidelines
  - Reviewing Sonoma Valley Traffic Study
  - Sonoma Valley Guidelines finalized

2019-2020: Westside Road to finalize draft Guidelines



### **CUMULATIVE IMPACTS**

CUMULATIVE IMPACTS

#### 

- Cumulative traffic studies
- Prepared by GHD
- Published online for public review

#### 

- Standards for winery events
- Prepared by Bollard

#### 

- Groundwater-related standards
- Zero net use policy and procedures

### SONOMA VALLEY TRAFFIC STUDY

Speed/travel data analyzed 2017-2018 activity

- Off-Peak, N. Valley
  UNCONGESTED
- Off-Peak, S. Valley
   Parts of SR 12, SR 121, SR 116, SR 37, E. Napa Street

Peak, N. Valley
 Parts of Warm Springs Rd., Bennett Valley Road, SR 12

Peak, S. Valley
 Parts of SR 37, SR 121, SR 116, East Napa St.

### SONOMA VALLEY TRAFFIC STUDY

- Off-Peak, Events:
- Peak, Events:

18.4Mi UNRELIABLE/CONGESTED 33.0Mi UNRELIABLE/CONGESTED



# DRY CREEK/WEST. TRAFFIC STUDY

Off-Peak, No Industry-wide

- Small parts of Healdsburg Ave.
- Moderate congestion downtown

Off-Peak, With Industry-wide
 Dry Creek Road west of 101

Peak, No Industry-wide

Parts of Healdsburg Ave.

Unreliable at Dry Creek Rd.

LTD. CONGESTION

**MOD. CONGESTION** 

**CONGESTED** 

## DRY CREEK/WEST. TRAFFIC STUDY

- Off-Peak, Events:
- Peak, Events:

6.9Mi UNRELIABLE/CONGESTED 13.4Mi UNRELIABLE/CONGESTED



# **GHD RECOMMENDATIONS**

- Safe driveway access should be maintained
- No parking along adjacent County roads
- Improve primary roadway system
- Require traffic studies with applications
- Require industry-wide event notifications
- Signage ahead of industry-wide event weekends



# GHD RECOMMENDATIONS (cont.)

- No more than 2 industry-wide events monthly
- Establish standards for industry-wide events for rural character and neighborhood compatibility
  - 50 persons per participating winery limit
  - Require traffic/parking management plans
- Coordinate timing with other events



### **NOISE STANDARDS FOR EVENTS**

- 5dB offset to General Plan Table NE-2 standards
- Table 1 Maximum Exterior Noise Exposures
- Table 2 Typical Sound Sources Levels
- Table 3 Setbacks for sounds attenuation (45 dB L50)
- Project-Specific Noise Study
  - Factors to consider identified



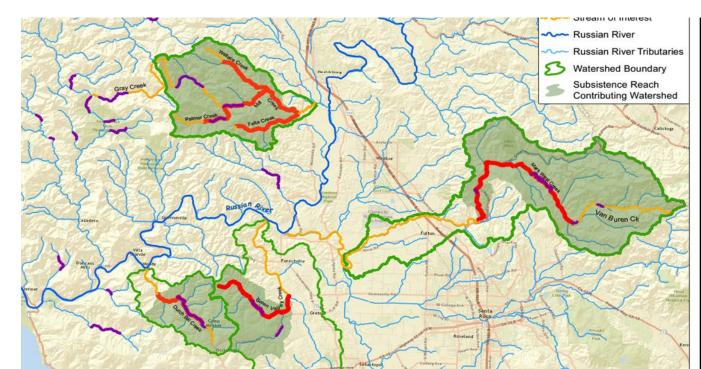
#### GROUNDWATER

- Policy WR-2e: sufficiency test needed in Class 3 & 4 areas
   Hydrogeologic reports required to verify quality and quantity
- Professional water use estimate required for wineries
- Groundwater monitoring, reporting, easements required
- Water Conservation Plans required to reduce demand



### ZERO NET WATER USE

- Discretionary Permits only
- High habitat value watersheds for Coho/Steelhead
  - Mark West, Green Valley, and Mill Creeks
- Sensitive to Stream-flow Depletion Late Summer and Fall



### **ORDINANCE UPDATE**

- Definitions
- Standards
- Impacts
- Coordination



## **EVENT DEFINITION**

"EVENT" VS. BUSINESS OPERATION

- Events attract the public/members
- Inadequate on-site parking
- Amplified sound
- Outside of weekday hours
  - **5-10PM**
  - Weekends



| EVENT/<br>ACTIVITY |                                                                   | BEYOND<br>WEEKDAY<br>10AM-5PM | Public/B2B<br>Member | Outdoor<br>Amp Sound | Food? | Sufficient<br>Parking | Category | Monitor (NM)<br>Shuttling (S) |
|--------------------|-------------------------------------------------------------------|-------------------------------|----------------------|----------------------|-------|-----------------------|----------|-------------------------------|
| PUBLIC<br>SALES    | Wine tastings<br>Pickup parties<br>Release parties                | NO                            | ANY                  | NO                   | ANY   | YES                   | Activity |                               |
|                    |                                                                   | NO                            | ANY                  | YES                  | ANY   | YES                   | Activity |                               |
|                    |                                                                   | YES                           | ANY                  | NO                   | ANY   | YES                   | Event 2  |                               |
|                    |                                                                   | YES                           | ANY                  | YES                  | ANY   | YES                   | Event 2  | NM                            |
|                    |                                                                   | ANY                           | ANY                  | ANY                  | ANY   | NO                    | Event 1  | S, NM                         |
|                    | Tours<br>Seminars<br>Winemaker dinners<br>Focus is the ag product | NO                            | Pub/Memb             | NO                   | ANY   | YES                   | Activity |                               |
|                    |                                                                   | YES                           | Pub/Memb             | NO                   | ANY   | YES                   | Event 2  |                               |
|                    |                                                                   | NO                            | Pub/Memb             | YES                  | ANY   | YES                   | Event 2  | NM                            |
|                    |                                                                   | YES                           | Pub/Memb             | YES                  | ANY   | YES                   | Event 1  | NM, S                         |
|                    |                                                                   | ANY                           | Pub/Memb             | ANY                  | ANY   | NO                    | Event 1  | S, NM                         |
|                    | Association-sponsored<br>2-3 days<br>Winery participants          | NO                            | ANY                  | NO                   | ANY   | YES                   | Event 2  |                               |
|                    |                                                                   | NO                            | ANY                  | YES                  | ANY   | YES                   | Event 2  | NM                            |
|                    |                                                                   | YES                           | ANY                  | ANY                  | ANY   | YES                   | Event 1  | NM                            |
|                    |                                                                   | ANY                           | ANY                  | ANY                  | ANY   | NO                    | Event 1  | S, NM                         |
|                    |                                                                   | ANY                           | B2B                  | NO                   | ANY   | YES                   | Activity |                               |
|                    |                                                                   | NO                            | B2B                  | NO                   | ANY   | NO                    | Event 2  | S                             |
|                    |                                                                   | YES                           | B2B                  | YES                  | ANY   | YES                   | Event 2  | NM                            |
|                    |                                                                   |                               |                      |                      |       |                       |          |                               |
| CULTURAL<br>EVENT  | Charitable, concerts,<br>weddings, etc.                           | Zoning Permit                 |                      |                      |       |                       |          |                               |

\* Food operations shall be evaluated to determine if they constitute a restaurant through Permit Sonoma oversight

## **POLICY APPROACHES**

#### ORDINANCE-ONLY APPROACH

- Community-involvement limited for project review
- Policies only apply to zoning districts
- **GUIDELINES-ONLY APPROACH** 
  - Does not provide county-wide regulation
  - Not the same binding effect as an ordinance
- JOINT ORDINANCE AND GUIDELINES APPROACH
  - More involved
  - Provides maximum flexibility and nuance

# JOINT APPROACH STRENGTHS

- Consistent & predictable policy county-wide
- Uniform application and interpretation
- Considers local guidance
- Harmonized framework



### **MOVING FORWARD**

Finalize ordinance recommendations Establish structure for permitting and standards

Use data from noise and traffic consultants

#### Next Steps:

- Finalize all local guidelines by Winter 2020
- Prepare draft ordinance by early Spring 2021
  - Including community engagement
- Harmonize guidelines to ensure consistency
- Present policy to Board by late Spring 2021



#### **DISCUSSION/COMMENTS**

