



# County of Sonoma

## State of California

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Date: June 15, 2021

Item Number: \_\_\_\_\_

Resolution Number: \_\_\_\_\_

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4/5 Vote Required

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**Concurrent Resolution Of The Board Of Supervisors Of Sonoma County, Agricultural Preservation And Open Space District, And Sonoma County Water Agency Establishing Appropriations Limits For County Government And Board Of Supervisors Governed Special Districts And County Service Areas For FY 2021-22 As Required By Article XIII B Of The California Constitution, Giving Instruction To The County Administrator And County Counsel, And Giving Notice Of Appropriate Period Of Limitation For Judicial Review.**

**Whereas**, Article XIII B of the California Constitution, added by Proposition 4 (November, 1979) and subsequently amended by Proposition 98 (November 1988) and Proposition 111 (June 1990), requires that appropriation limits be established for each entity of government having a secured property tax rate of 12.5 cents or more per \$100 of assessed valuation in 1977-78; and

**Whereas**, staff from the offices of the County Administrator and Auditor-Controller have prepared documentation necessary to establish the appropriations limits for the FY 2020-21 for county government and Board of Supervisors governed special districts and county service areas; and

**Whereas**, on June 3, 2021, documentation used in the determination of the appropriation limits and other necessary determinations was made available to the public, and due notice was given of this Board's intent to establish appropriation limits at its regularly scheduled meeting of June 15, 2021; and

**Whereas**, among the documentation made available to the public, the County Administrator has made available a copy of this resolution including the following documentation:

1. Letter from the Department of Finance, dated May 2021 marked Exhibit 'A' and attached hereto;
2. Summary of the FY 2021-22 coordinated claim for Sonoma County Transit Services approved by the Board of Supervisors on May 11, 2021 marked Exhibit 'B' and attached hereto;

3. Notice of Revenue and Appropriation Limit Adoption, marked Exhibit 'C' and attached hereto;

**Whereas**, in accordance with State law, this Board considered the establishment of the appropriation limits at its regularly scheduled meeting on June 15, 2021.

**Now, Therefore, Be It Resolved** by the Board of Supervisors that the following appropriations limits are hereby adopted for Sonoma County and special districts and county service areas governed by the Board of Supervisors:

**FY 2021-22 Appropriations Limits**

Sonoma County - See Notes (A) and (B) below	\$732,490,403
Sonoma County Water Agency – Zone 2A	\$13,275,210
County Service Area #41 (Sonoma Valley)	\$655,765
County Service Area #40 (Fire Services) – See Note (C) below	\$3,200,129
County Service Area #41 (Lighting District)	\$2,085,646
CFD #4 Wilmar	\$527,149
CFD #5 Dry Creek	\$527,149
CFD #7 Mayacamas	\$131,779
Bittner Lane Permanent Road District	\$12,103
Monte Rosa Div. #1 Permanent Road District	\$10,806
Peaks Pike Permanent Road District	\$12,105
Sonoma County Open Space District	\$72,061,967

- (A) Sonoma County's limit was decreased by (\$647,046) due to the reduction of tax support for refuse disposal operations. The Constitution and enabling state legislation requires that if tax support of a service is reduced, and fees are increased to offset the reduction of tax support, the limit must be decreased by an equivalent amount.
- (B) Sonoma County's limit was increased for the city-county agreement for transit services. The appropriations limit increase includes \$5,137,669 for FY 2021-22 to the County from the cities for transportation tax (Transportation Development Act) financed transit services performed by County for cities.

**Be It Further Resolved** that this Board finds that the public meeting of June 15, 2021 to establish the FY 2021-22 Appropriations Limits was noticed on May 14, 2021 by publication in the Santa Rosa Press Democrat; the documentation and materials supporting necessary determinations to establish the FY 21-22 Appropriations Limits have been available for public review since June 3, 2021 at the County Administrator's Office; and that pursuant to the provisions of Section 7910 of the Government Code, any action or proceeding to review, attack, set

aside, void, annul or amend the action taken by the Board of Supervisors, acting as the governing body of the County of Sonoma and the governmental entities described herein, by this Resolution or the appropriations described herein must be commenced within 45 days of the date of adoption of this Resolution; and

**Be It Further Resolved** that this Board anticipates additional clarification of the provisions of Article XIII B of the California Constitution through anticipated opinions of the County Counsel of this County and counsel for other counties and other public agencies, opinions of the Attorney General, case law and additional implementing legislation. Because these clarifications may result in the necessity of reviewing the limit calculations, the County Administrator and the County Counsel are directed to advise this Board, from time-to-time, on changes in the law that may necessitate such limit modifications; and

**Be It Further Resolved** that this Board will authorize via a resolution any additional adjustments to the limit as permitted by Article XIII B for transfers of responsibility for services; and

**Be It Further Resolved** that this Board reserves the authority to make changes to the appropriations limits based on revised Appropriations Limit Procedure Guidelines when issued by the State Controller's County Accounting Standards and Procedures Committee, and when other necessary population and non-residential property value change information becomes available.

**Supervisors:**

Gorin:                      Rabbitt:                      Coursey:                      Gore:                      Hopkins:  
  
Ayes:                      Noes:                      Absent:                      Abstain:

**So Ordered.**



May 2021

Dear Fiscal Officer:

**Subject: Price Factor and Population Information**

**Appropriations Limit**

California Revenue and Taxation Code section 2227 requires the Department of Finance (Finance) to transmit an estimate of the percentage change in population to local governments. Each local jurisdiction must use their percentage change in population factor for January 1, 2021, in conjunction with a change in the cost of living, or price factor, to calculate their appropriations limit for fiscal year 2021-22. Attachment A provides the change in California's per capita personal income and an example for utilizing the price factor and population percentage change factor to calculate the 2021-22 appropriations limit. Attachment B provides the city and unincorporated county population percentage change. Attachment C provides the population percentage change for counties and their summed incorporated areas. The population percentage change data excludes federal and state institutionalized populations and military populations.

**Population Percent Change for Special Districts**

Some special districts must establish an annual appropriations limit. California Revenue and Taxation Code section 2228 provides additional information regarding the appropriations limit. Article XIII B, section 9(C) of the California Constitution exempts certain special districts from the appropriations limit calculation mandate. The code section and the California Constitution can be accessed at the following website: <http://leginfo.legislature.ca.gov/faces/codes.xhtml>.

Special districts required by law to calculate their appropriations limit must present the calculation as part of their annual audit. Any questions special districts have on this requirement should be directed to their county, district legal counsel, or the law itself. No state agency reviews the local appropriations limits.

**Population Certification**

The population certification program applies only to cities and counties. California Revenue and Taxation Code section 11005.6 mandates Finance to automatically certify any population estimate that exceeds the current certified population with the State Controller's Office. **Finance will certify the higher estimate to the State Controller by June 1, 2021.**

**Please Note:** The prior year's city population estimates may be revised. The per capita personal income change is based on historical data. Given the stay-at-home orders due to COVID-19, growth in the coming years may be substantially lower than recent trends.

If you have any questions regarding this data, please contact the Demographic Research Unit at (916) 323-4086.

KEELY MARTIN BOSLER  
Director  
By:

/s/ Erika Li

Erika Li  
Chief Deputy Director

Attachment

- A. **Price Factor:** Article XIII B specifies that local jurisdictions select their cost of living factor to compute their appropriation limit by a vote of their governing body. The cost of living factor provided here is per capita personal income. If the percentage change in per capita personal income is selected, the percentage change to be used in setting the fiscal year 2021-22 appropriation limit is:

Per Capita Personal Income

Fiscal Year (FY)	Percentage change over prior year
2021-22	5.73

- B. Following is an example using sample population change and the change in California per capita personal income as growth factors in computing a 2021-22 appropriation limit.

**2021-22:**

Per Capita Cost of Living Change = 5.73 percent  
 Population Change = -0.46 percent

Per Capita Cost of Living converted to a ratio:  $\frac{5.73 + 100}{100} = 1.0573$

Population converted to a ratio:  $\frac{-0.46 + 100}{100} = 0.9954$

Calculation of factor for FY 2021-22:  $1.0573 \times 0.9954 = 1.0524$

Fiscal Year 2021-22

**Attachment B**  
**Annual Percent Change in Population Minus Exclusions\***  
**January 1, 2020 to January 1, 2021 and Total Population, January 1, 2021**

<b>County City</b>	<b><u>Percent Change</u></b>	<b><u>--- Population Minus Exclusions ---</u></b>		<b><u>Total Population</u></b>
	<b>2020-2021</b>	<b>1-1-20</b>	<b>1-1-21</b>	<b>1-1-2021</b>
Sonoma				
Cloverdale	-0.43	9,172	9,133	9,133
Cotati	-1.01	7,505	7,429	7,429
Healdsburg	-0.85	11,901	11,800	11,800
Petaluma	-1.03	61,738	61,104	61,104
Rohnert Park	-0.11	42,531	42,484	42,484
Santa Rosa	-0.83	173,153	171,711	171,711
Sebastopol	-1.09	7,741	7,657	7,657
Sonoma	-0.81	11,013	10,924	10,924
Windsor	-1.01	28,140	27,855	27,855
Unincorporated	-3.15	138,258	133,908	134,110
County Total	-1.46	491,152	484,005	484,207

\*Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

**Attachment C**  
**Annual Percent Change in Population Minus Exclusions\***  
**January 1, 2020 to January 1, 2021**

<b>County</b>	<b><u>Percent Change</u></b> <b>2020-21</b>	<b><u>--- Population Minus Exclusions ---</u></b> <b>1-1-20</b>	<b><u>1-1-21</u></b>
<b>Alameda</b>			
Incorporated	-0.36	1,513,580	1,508,085
County Total	-0.37	1,661,183	1,654,975
<b>Alpine</b>			
Incorporated	0.00	0	0
County Total	-0.96	1,146	1,135
<b>Amador</b>			
Incorporated	-0.59	12,069	11,998
County Total	-0.42	33,613	33,472
<b>Butte</b>			
Incorporated	0.72	142,227	143,255
County Total	-3.01	208,951	202,669
<b>Calaveras</b>			
Incorporated	-0.05	4,040	4,038
County Total	0.00	44,951	44,952
<b>Colusa</b>			
Incorporated	1.14	11,622	11,755
County Total	0.99	22,030	22,248
<b>Contra Costa</b>			
Incorporated	0.35	976,038	979,431
County Total	0.35	1,149,769	1,153,770
<b>Del Norte</b>			
Incorporated	0.15	4,067	4,073
County Total	0.49	24,566	24,686
<b>El Dorado</b>			
Incorporated	0.33	34,174	34,286
County Total	0.96	193,435	195,297

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Fresno			
Incorporated	0.92	844,472	852,243
County Total	0.68	1,014,450	1,021,345
Glenn			
Incorporated	0.98	14,617	14,760
County Total	0.61	29,498	29,679
Humboldt			
Incorporated	-2.43	62,741	61,219
County Total	-1.43	132,659	130,762
Imperial			
Incorporated	-0.58	146,061	145,221
County Total	-0.90	181,596	179,960
Inyo			
Incorporated	0.36	3,910	3,924
County Total	0.04	18,500	18,507
Kern			
Incorporated	0.87	576,719	581,738
County Total	0.65	894,047	899,863
Kings			
Incorporated	1.35	107,598	109,054
County Total	0.92	138,781	140,054
Lake			
Incorporated	-0.12	18,789	18,767
County Total	-0.11	63,945	63,874
Lassen			
Incorporated	-1.50	8,012	7,892
County Total	-0.92	21,912	21,710

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		<b>1-1-20</b>	<b>1-1-21</b>
<b>Los Angeles</b>			
Incorporated	-0.86	9,092,093	9,014,142
County Total	-0.89	10,127,550	10,037,774
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<b>Madera</b>			
Incorporated	0.86	78,102	78,770
County Total	0.57	152,872	153,742
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<b>Marin</b>			
Incorporated	-0.42	191,682	190,877
County Total	-0.43	256,217	255,106
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<b>Mariposa</b>			
Incorporated	0.00	0	0
County Total	-0.02	17,993	17,989
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<b>Mendocino</b>			
Incorporated	-1.71	28,905	28,410
County Total	-1.02	87,547	86,655
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<b>Merced</b>			
Incorporated	2.25	188,284	192,518
County Total	0.55	282,236	283,795
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<b>Modoc</b>			
Incorporated	-0.07	2,888	2,886
County Total	-0.06	9,497	9,491
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<b>Mono</b>			
Incorporated	-0.33	7,853	7,827
County Total	-1.16	13,317	13,163
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<b>Monterey</b>			
Incorporated	-0.57	323,210	321,366
County Total	-0.48	429,874	427,819
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<b>Napa</b>			
Incorporated	0.22	113,323	113,568
County Total	-0.80	136,978	135,878
<b>Nevada</b>			
Incorporated	0.12	32,015	32,052
County Total	-0.28	97,698	97,422
<b>Orange</b>			
Incorporated	-0.88	3,052,930	3,025,931
County Total	-0.84	3,180,440	3,153,718
<b>Placer</b>			
Incorporated	1.86	285,092	290,381
County Total	1.50	399,015	404,994
<b>Plumas</b>			
Incorporated	-0.98	1,947	1,928
County Total	-0.77	18,256	18,116
<b>Riverside</b>			
Incorporated	0.54	2,046,487	2,057,616
County Total	0.67	2,430,993	2,447,327
<b>Sacramento</b>			
Incorporated	0.83	958,182	966,160
County Total	0.58	1,547,612	1,556,653
<b>San Benito</b>			
Incorporated	1.48	42,902	43,537
County Total	1.66	62,486	63,526
<b>San Bernardino</b>			
Incorporated	0.23	1,854,467	1,858,681
County Total	0.17	2,157,565	2,161,165

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<b>San Diego</b>			
Incorporated	-0.34	2,801,356	2,791,721
County Total	-0.37	3,282,475	3,270,246
<b>San Francisco</b>			
Incorporated	-1.66	889,552	874,805
County Total	-1.66	889,552	874,805
<b>San Joaquin</b>			
Incorporated	1.68	615,166	625,484
County Total	1.48	768,091	779,434
<b>San Luis Obispo</b>			
Incorporated	-0.34	155,224	154,703
County Total	-1.76	271,921	267,133
<b>San Mateo</b>			
Incorporated	-0.66	704,906	700,233
County Total	-0.75	770,925	765,113
<b>Santa Barbara</b>			
Incorporated	0.09	305,457	305,743
County Total	-1.84	447,142	438,893
<b>Santa Clara</b>			
Incorporated	-0.54	1,858,502	1,848,522
County Total	-0.56	1,945,146	1,934,156
<b>Santa Cruz</b>			
Incorporated	-6.30	138,059	129,368
County Total	-3.41	270,291	261,073
<b>Shasta</b>			
Incorporated	0.27	112,634	112,937
County Total	0.17	177,312	177,614

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		<b>1-1-20</b>	<b>1-1-21</b>
<b>Sierra</b>			
Incorporated	-0.13	755	754
County Total	-0.34	3,200	3,189
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<b>Siskiyou</b>			
Incorporated	-0.36	20,190	20,118
County Total	-0.13	44,384	44,325
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<b>Solano</b>			
Incorporated	0.44	412,179	414,010
County Total	0.25	431,244	432,324
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<b>Sonoma</b>			
Incorporated	-0.79	352,894	350,097
County Total	-1.46	491,152	484,005
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<b>Stanislaus</b>			
Incorporated	0.25	441,871	442,954
County Total	0.19	554,931	555,968
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<b>Sutter</b>			
Incorporated	0.01	80,133	80,143
County Total	-0.05	101,339	101,289
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<b>Tehama</b>			
Incorporated	-0.04	22,393	22,384
County Total	0.38	64,987	65,237
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<b>Trinity</b>			
Incorporated	0.00	0	0
County Total	0.12	13,481	13,497
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<b>Tulare</b>			
Incorporated	0.88	334,915	337,855
County Total	0.49	479,135	481,487
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Fiscal Year 2021-22

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	<b>2020-21</b>	<b>1-1-20</b>	<b>1-1-21</b>
<hr/>			
Tuolumne			
Incorporated	-1.82	4,777	4,690
County Total	-0.98	51,844	51,334
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Ventura			
Incorporated	-0.46	745,691	742,277
County Total	-0.70	839,815	833,961
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Yolo			
Incorporated	0.35	191,189	191,858
County Total	-1.71	221,276	217,500
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Yuba			
Incorporated	-1.19	16,002	15,811
County Total	1.08	78,041	78,883
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**III. Summary of TDA Fund Activity**

1.5

Agency	A. FY 2021-22 TDA Apportionment	B. FY 2021-22 Contributions to GGT	C/D. FY 2021-22 Contributions to SCT	E. +/- FY 2021-22 Contract Services	F. FY 2021-22 Contributions to SC Paratransit	FY 2021-22 TDA Entitlement**	Projected Prior-Year TDA Funds Available*	Projected Total TDA Funds Available
Cloverdale	\$469,294	(\$47,972)	(\$234,182)	(\$102,875)	(\$84,264)	\$0	\$0	\$0
Colati	383,718	(111,369)	(173,922)	(43,957)	(54,470)	0	0	0
Healdsburg	615,792	(62,947)	(281,671)	(160,604)	(110,569)	0	0	0
Petaluma	3,151,700	(914,742)	(232,846)	----	(46,569)	1,957,543	1,855,831	3,813,374
Rohnert Park	2,193,858	(636,740)	(492,837)	(752,857)	(311,424)	0	0	0
Santa Rosa	8,844,300	(2,211,075)	----	136,711	----	6,769,936	6,915,952	13,685,888
Sebastopol	394,516	(40,328)	(141,459)	(141,891)	(70,838)	0	0	0
Sonoma	562,867	(57,537)	(195,284)	(208,980)	(101,066)	0	0	0
Windor	1,438,903	(147,088)	(746,434)	(287,019)	(258,363)	0	0	0
County	7,056,572	(2,048,082)	2,498,634	1,601,473	1,037,562	10,146,160	6,305,988	16,452,148
GGT	-----	6,277,880	--	(40,000)	--	6,237,880	1,545,442	7,783,322
<b>Total</b>	<b>\$25,111,520</b>					<b>\$25,111,520</b>	<b>\$16,623,213</b>	<b>\$41,734,733</b>

\* From MTC's Regional Fund Estimate dated 02-24-2021. Claimants should confirm prior-year balances with MTC prior to submitting a claim for prior-year funds.

**Measure M Transit Distribution**

FY 2021-22	TDA Forecast	\$26,600,000
FY 2021-22	Measure M Forecast	\$26,600,000

<b>Measure M Distribution to Transit (19%)</b>	<b>\$5,054,000</b>
- Distribution for Bicycle & Pedestrian Projects (4%)	1,064,000
- Distribution to SMART (5%) - Capital	1,330,000
- Distribution to Transit Operators (10%)	2,660,000

**Distribution to Transit Operators based on TDA Population Percentages**

	Distribution
Petaluma Transit	12.5508%
Santa Rosa CityBus	35.2201%
Sonoma County Transit	52.2291%
<b>Total</b>	<b>100.0000%</b>
	<b>\$2,660,000</b>

**NOTICE OF BUDGET HEARINGS AND**  
**FISCAL YEARS 2020-21/2021-22 APPROPRIATION LIMIT ADOPTION**  
**FOR COUNTY GOVERNMENT AND BOARD OF SUPERVISORS GOVERNED**  
**SPECIAL DISTRICTS AND SERVICE AREAS IN COMPLIANCE WITH**  
**ARTICLE XIII B OF THE STATE CONSTITUTION**

NOTICE IS HEREBY GIVEN that the fiscal year beginning July 1, 2021 **Recommended Budget** for the County of Sonoma, Sonoma County Water Agency, Sonoma County Agricultural Preservation and Open Space District, Special Districts, Community Development Commission and Sonoma Valley County Sanitation District are available for public review online as of May 14, 2021 by visiting <http://sonomacounty.ca.gov/CAO/Public-Reports/Budget-Reports/>. Hard copies will be available for review on and after June 3, 2021 at the Office of the Sonoma County Administrator, 575 Administration Drive, Suite 104-A, Santa Rosa, California.

NOTICE IS FURTHER GIVEN that the Board of Supervisors of the County of Sonoma, as the governing body of the County and as the Directors and Commissioners of Special Districts, the Water Agency, Agricultural Preservation and Open Space District, Community Development Commission and Sonoma Valley County Sanitation District, will conduct public hearings on the Recommended Budget beginning on June 15, 2021, at 8:30 a.m. Participation in the Budget Hearings will be available virtually and in person. In accordance with Executive Orders N-25-20 and N-29-20 the virtual attendance will be available through Zoom. Participation and public comment information below.

NOTICE IS FURTHER GIVEN that members of the public can watch or join the meeting using one of the three following methods:

1. WATCH LIVESTREAM: <https://sonoma-county.legistar.com/Calendar.aspx>.
2. JOIN THE ZOOM MEETING: Participate by computer, tablet, or smartphone application or by phone call. Please see the published agenda to access the Zoom information.
3. LISTEN AND ATTEND IN PERSON: Members of the public are encouraged to attend virtually but may attend in person according to current social distancing and health protocols.

**PUBLIC COMMENT:** Public Comment may be made live during the zoom meeting or live, in person, in the Board Chambers. Available time for comments is determined by the Board Chair based on agenda scheduling demands and total number of speakers.

**Please Note:** No public seating will be available in the Board Chambers. Members of the public wishing to provide live public comment in person may observe the budget hearings at viewing stations provided outside of the Board Chambers and will be admitted into the Board Chambers only to provide public comment.

Please see the published agenda for further details on attendance and public comment.

NOTICE IS FURTHER GIVEN that the public hearings will continue from day-to-day not to exceed fourteen (14) calendar days but may be concluded earlier in accordance with law. The hearings schedule identifying the departments and agencies budgets to be reviewed will be available by visiting <http://sonomacounty.ca.gov/Board-of-Supervisors/>.

NOTICE IS FURTHER GIVEN that any member of the public may appear at said hearings and be heard regarding the increase, decrease, or omission of any item in the Recommended Budget or the inclusion of additional items. **All proposals for the increase or inclusion of additional items shall be submitted in writing to the Clerk of the Board before the close of the public hearings.** It is anticipated that at the conclusion of the public hearings, the Board of Supervisors/Directors/Commissioners will approve and adopt the Budget for the Fiscal Year 2021-22 fiscal year reflecting their determination of any changes to be made to the Recommended Budget.

The list of governmental entities to be discussed can be found in the Fiscal Year 2021-22 budget document available by visiting <http://sonomacounty.ca.gov/CAO/Public-Reports/Budget-Reports/>.

NOTICE IS FURTHER GIVEN that the that the Board of Supervisors of the County of Sonoma, as the governing body of said county and various Special Districts and County Service Areas, will complete the **establishment of appropriations limits** in compliance with Article XIII B of the State Constitution for said county including said Special Districts and County Service Areas, for the 2020-21 fiscal year commencing July 1, 2020 and ending June 30, 2021 as well as for the 2021-22 fiscal year commencing July 1, 2021 and ending June 30, 2022, and that supporting documentation will be available to residents on or after June 3, 2021 by visiting <http://sonomacounty.ca.gov/CAO/Public-Reports/Budget-Reports/>. The governmental entities having appropriation and revenue limits established may include, but are not limited to, the Sonoma County Government; Water Agency; County Service Area #40 (Fire Services), County Service Area #41 (Multi-Services), Community Facilities Districts #4 (Wilmar), #5 (Dry Creek), and #7 (Mayacamas); Bittner Lane Permanent Road District; Monte Rosa Division #1 Permanent Road District; Peaks Pike Permanent Road District and Sonoma County Agricultural and Open Space District.

NOTICE IS FURTHER GIVEN that appropriation limits will be adopted on June 15, 2021, in the Board of Supervisors Chambers, 575 Administration Drive, Room 102A, Santa Rosa, California. In accordance with law, appropriation limits supporting documentation will be available for review June 3, 2021 by visiting <http://sonomacounty.ca.gov/CAO/Public-Reports/Budget-Reports/> and at the County Administrator's Office, 575 Administration Drive, Room 104, and Santa Rosa, California.