

**Youth Programs and Facilities Grant Program  
(YPFG)**

**Part A Regional Application Package Coversheet**

**Submitted by:**

COUNTY OF SONOMA

**Date Submitted:**

May 12, 2021

## Part A Regional Hubs Application Checklist

[NOTE: Only Fill Out Part A if County Intends to Operate a Regional Hub]

A complete application package for funding under the Youth Programs and Facilities Grant (YPFG) Program must contain the following items:

	Required Items:	✓
1	Cover Sheet (previous page) <ul style="list-style-type: none"> <li>• Insert Applicant Name and Date of Submission</li> </ul>	✓
2	YPFG Proposal Checklist <ul style="list-style-type: none"> <li>• Signed by the authorized signatory with a digital signature <b>OR</b> a wet signature in blue ink.</li> </ul>	✓
3	Applicant Information Form <ul style="list-style-type: none"> <li>• Signed by the authorized signatory with a digital signature <b>OR</b> a wet signature in blue ink.</li> </ul>	✓
4	Application Narrative <ul style="list-style-type: none"> <li>• 10 pages or fewer</li> </ul>	✓
5	Budget Attachment	✓
6	Certification of Compliance with BSCC Policies on Debarment, Fraud, Theft and Embezzlement (Appendix D) <ul style="list-style-type: none"> <li>• Signed by the authorized signatory with a digital signature <b>OR</b> a wet signature in blue ink.</li> </ul>	✓
	<b>Optional:</b>	
7	Governing Board Resolution (Appendix E) <i>Note: The Governing Board Resolution is due prior to contract execution but is not required at the time of proposal submission.</i>	

I have reviewed this checklist and verified that all required items are included in this proposal packet.

X

Applicant Authorized Signature (see Applicant Information Form, Part L, next page)

## Part A Regional Hub Applicant Information Form

A. APPLICANT < Name> County		B. TAX IDENTIFICATION NUMBER			
NAME OF APPLICANT Sonoma County Probation Department		TAX IDENTIFICATION #: 94-6000539			
STREET ADDRESS 370 Administration Drive		CITY Santa Rosa	STATE CA	ZIP CODE 95403	
MAILING ADDRESS (if different) 600 Administration Dr., Room 104 J		CITY Santa Rosa	STATE CA	ZIP CODE 95403	
<b>C. PROJECT TITLE:</b>		Sonoma County Juvenile Sex Offender and Realigned Youth Regional Hub Project			
<b>D. PROJECT SUMMARY (100-150 words):</b>					
The Sonoma County Probation Department's program will provide custody, care, and supervision to as a regional hub for youth realigned from, or who were otherwise eligible for commitment, to the state Division of Juvenile Justice prior to its closure, who are either a ward of the juvenile court or under a sex offense described in Section 290.008 of the Penal Code. To accomplish this, the Department proposes infrastructure improvements to its information systems, redesign of therapeutic and programming spaces, and a career and technical education structure or space.					
<b>E. High-needs Area</b>		<input type="checkbox"/> Females <input checked="" type="checkbox"/> Sex Offenders <input type="checkbox"/> Seriously Mentally Ill Youth			
<b>F. GRANT FUNDS REQUESTED: (Up to \$1,000,000.00)</b>					
<b>\$ 1,000,000.00</b>					
<b>G. LEAD PUBLIC AGENCY:</b>		Sonoma County Probation Department			
<b>H. PROJECT DIRECTOR:</b>					
NAME Vanessa Fuchs		TITLE Deputy Chief Probation Officer		TELEPHONE NUMBER 707-565-6258	
STREET ADDRESS 7425 Rancho Los Guilicos Rd., Dept. B				FAX NUMBER 707-565-6329	
CITY Santa Rosa	STATE CA	ZIP CODE 95409	EMAIL ADDRESS Vanessa.Fuchs@sonoma-county.org		
<b>I. FINANCIAL OFFICER:</b>					
NAME Christine Williams		TITLE Administrative Services Director		TELEPHONE NUMBER 707-565-2145	
STREET ADDRESS 370 Administration Drive				FAX NUMBER 707-565-2878	
CITY Santa Rosa	STATE CA	ZIP CODE 95403	EMAIL ADDRESS Christine.Williams@sonoma-county.org		
PAYMENT MAILING ADDRESS (if different) 600 Administration Dr., Room 104 J		CITY Santa Rosa	STATE CA	ZIP CODE 95403	
<b>J. DAY-TO-DAY PROGRAM CONTACT:</b>					
NAME Daniel Flamson		TITLE Asst. Director Juvenile Hall		TELEPHONE NUMBER 707-565-6234	
STREET ADDRESS 7425 Rancho Los Guilicos Rd. Dept. B				FAX NUMBER 707-565-6329	
CITY	STATE	ZIP CODE	EMAIL ADDRESS		

Santa Rosa

CA

95409


Daniel.Flamson@sonoma-county.org

**K. DAY-TO-DAY FISCAL CONTACT:**

NAME	TITLE	TELEPHONE NUMBER	
Marcella Chandler	Department Analyst	707-565-6211	
STREET ADDRESS		FAX NUMBER	
7425 Rancho Los Guillicos Rd. Dept. B		707-565-6329	
CITY	STATE	ZIP CODE	EMAIL ADDRESS
Santa Rosa	CA	95409	Marcella.Chandler@sonoma-county.org

**L. AUTHORIZED SIGNATURE**

By signing this application, I hereby certify that I am vested by the Applicant with the authority to enter into contract with the BSCC, and that the grantee and any subcontractors will abide by the laws, policies and procedures governing this funding.

NAME OF AUTHORIZED OFFICER	TITLE	TELEPHONE NUMBER	EMAIL ADDRESS
David Koch	Chief Probation Officer	707-565-2732	David.Koch@sonoma-county.org
STREET ADDRESS	CITY	STATE	ZIP CODE
370 Administration Dr.	Santa Rosa	CA	95403
EMAIL ADDRESS David.Koch@sonoma-county.org			
APPLICANT'S SIGNATURE (Signed by the authorized signatory with a digital signature <u>OR</u> a wet signature in blue ink.)			DATE
X 			12 May 2021

\*Authorized Signature: Must be a representative with the authority to sign documents and obligate the applicant\*

**CONFIDENTIALITY NOTICE**

All documents submitted as a part of the Youth Programs and Facilities Grant (YPPFG) Program are public documents and may be subject to a request pursuant to the California Public Records Act. The BSCC, as a state agency, may have to disclose these documents to the public. The BSCC cannot ensure the confidentiality of any information submitted in or with this proposal. (Gov. Code, §§ 6250 et seq.)

## APPLICATION NARRATIVE

### JUVENILE JUSTICE REALIGNMENT POPULATION

**1.1** Senate Bill (SB) 823 presents a transformative opportunity for the Sonoma County Probation Department, where Positive Youth Justice (PYJ) becomes the organizing framework for realigned youth to learn skills to overcome obstacles, develop prosocial thinking and behavior, and strengthen meaningful connections to support systems in their own communities. Safety for youth, the community and staff is achieved through human connection and supported learning. The dignity of youth and their families is honored through understanding and supporting their individual and cultural strengths. The effectiveness of the program is assured through high-quality implementation of trauma-informed, culturally relevant, and gender appropriate interventions shown by research to be connected to establishing youth on a path toward healthy, prosperous, crime-free adulthood. To bring this vision to reality the Sonoma County Probation Department submits its Youth Programs and Facilities Grant Program application to support the development of a regional hub for realigned youth, as enacted by SB 823.

The Sonoma County Probation Department's program will provide custody, care, and supervision to youth realigned from, or who were otherwise eligible for commitment, to the state Division of Juvenile Justice (DJJ) prior to its closure. These males and females ranging in age from 14 to 25, will have been adjudicated either to be a ward of the juvenile court based on an offense described in subdivision (b) of Section 707 of the Welfare and Institutions Code (WIC) or under a sex offense described in Section 290.008 of the Penal Code (PC).

Data collected from the previous four years shows that an average of six youth per year from Sonoma County were sent to the DJJ, the majority of commitments being male (three females), 17 and 18 years old, Hispanic and White, that are typically involved in aggravated assault (assault with a deadly weapon), followed by robbery and sex offenses. The average length of stay is 22 months, with a range of 12 to 40 months

(none less than 12 months). Based on this data, we anticipate the number of local realigned youth to be primarily male, Hispanic or White, 17 and 18 years old, having been committed for the aforementioned crimes.

In addition to local realigned youth, Sonoma County seeks funds to be a regional hub for Juvenile Sex Offenders (JSO) that fit the criteria above, and other out-of-county realigned youth whose home counties are in the greater Bay Area or Northern California and do not operate a Juvenile Hall or have the capacity for a Secure Youth Treatment Facility (SYTF). If selected as a regional hub, those that are sex offenders will be able to access many of the JSO services that currently take place in the community as they will also be offered in Juvenile Hall, with additional services for the residents' families and any victims within the home. Furthermore, our data shows that every local youth sent to DJJ on JSO-qualifying charges also had significant mental health treatment needs which will also be offered in Juvenile Hall. On average, residential juvenile sex offender treatment is between 18 to 24 months in length.

**1.2** Per our SB 823 Juvenile Justice Realignment Subcommittee (JJRS) Plan, Probation estimates it has the capacity to accommodate a total of 12 to 16 out-of-county and JSO youth with a maximum capacity of 20, when including local youth. Local youth will have priority if capacity is reached. We estimate the average stay for realigned youth will be 22 months and the average treatment time for JSO youths will range from 18 to 24 months. The Department will leverage its existing relationships with Sonoma County Behavioral Health, community-based organizations (CBOs), faith-based organizations, the Sonoma County Office of Education and other educational institutions, as well as our other partner agencies to provide realigned youth a distinctly different array of services from the general population youth in Juvenile Hall custody, both within our secured facilities, and in the community. As with our general population youth, programming will be designed upon evidence-based and promising practices that improve the outcomes of youth and public safety, as described in Part 3, below.

## INFRASTRUCTURE AND IMPROVEMENTS

**2.1** The facility infrastructure and improvement funds being requested will be used at Sonoma County Juvenile Hall, Probation Camp, and Juvenile Probation Services.

These improvements will enhance Probation's existing provision of care and services that are humane, promote safety, and are evidence-based. The three areas of facility infrastructure improvement are: Information systems (three categories); redesign and technological modifications to support virtual visitation, programming, and services; and the planning and implementation of a dedicated Career and Technical Education (CTE) structure or space.

**2.2** Improvements to three information systems are necessary to include and track the realigned youth, ensuring their needs are met by programming in support of positive youth development. First, the Detention Management System (known as KJS) will be modified to manage the realigned population and measure program outcomes. This includes modifying data collection and reports to include the new population. Second, the Behavior Management System will be upgraded to more fully document youth participation in programmatic activities. Finally, the Case Planning system (the Noble Assessments platform) will be modified to support an Individualized Rehabilitation Plan that follows the youth through all settings during their involvement with the Sonoma County Probation Department.

Additionally, it is anticipated that system modifications may be needed as our institution adapts to changing resident demographics and we implement new behavioral interventions. Some portion of the requested funding will be necessary to finance these modifications over the life of the grant.

Information systems, equipment, and furnishing redesign improvements in all units are required to support incoming youth's virtual visitation, tele-health appointments, virtual programming, virtual career and training education, and virtual education services at the Juvenile Hall, and Probation Camp. These improvements will help youths maintain

connection with their families, communities, and other support systems when engaging in age-appropriate, evidence-based treatments and programming provided by CBOs. Realigned youth will be serving longer commitments with needs that are more complex than the existing population thus requiring enhanced family and community support, programming, mental health, and reentry services. Sonoma County Probation will redesign existing spaces to deliver trauma-informed care for the realigned youth in a space that feels less-institutional. Existing youth and their families will also benefit from these improved spaces and trauma-informed approaches to visitation and family therapy and other family centered services such as child and family team (CFT) meetings.

Funds are sought for the planning, development, and build-out of a CTE structure or space at Juvenile Hall. This structure would provide a safe and youth-guided array of CTE services to the realigned youth who require a substantially different set of pro-social activities aimed at reducing recidivism after reentry. While the specific programs are still being developed, potential areas for CTE include coding, welding, culinary arts, and construction classes. Existing youth and their needs may also be addressed using the new CTE structure and its programming.

**2.3** Given the scope of these changes, The Probation Department estimates all changes will be completed by May 31, 2024.

## REALIGNMENT PROGRAM DESCRIPTION

**3.1** Sonoma County Probation's proposed regional program is organized around the Positive Youth Justice framework<sup>1</sup>, which sees the youth as an asset not a liability, and builds core assets of learning-doing and attaching-belonging across key life areas including work, education, relationships, community, health and creativity, and

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<sup>1</sup> Butts, Jeffrey A., Gordon Bazemore, & Aundra Saa Meroe (2010). *Positive Youth Justice—Framing Justice Interventions Using the Concepts of Positive Youth Development*. Washington, DC: Coalition for Juvenile Justice.



measures and celebrates growth in these areas. Adherence to the Risk-Need-Responsivity model<sup>2</sup> additionally assures that barriers to success among eight criminogenic need areas are understood and addressed. The program design appreciates the gravity of the realigned population's delinquent behavior and assures security while accomplishing sustainable safety through human connection and teaching. Validated assessments are used to guide youth- and family-led service planning to support and reinforce development of skills and connections through action-oriented, cognitive-behavioral and other youth development programming specific to youth aspirations and assessed needs.

**3.2** Evidence-based programming will include Cognitive Behavior Therapy for anger-related problems in children and adolescents, Aggression Replacement Training, Girls Moving On, Cognitive Behavioral Interventions - Core Youth, Triple P Parenting, Just Beginning, Supportive Virtual Family Time Program, Prolonged Exposure Therapy for Adolescents, and Eye Movement Desensitization and Reprocessing. Reentry planning and preparation begins at the outset through family and community connection activities. Service plan goals are specific, measurable, achievable, realistic and time-bound, and progress is regularly reviewed and celebrated with the youth and support people. Behavioral health and sexual behavior assessment and treatment services will be provided by qualified, licensed behavioral health professionals, delivering trauma-informed, gender-specific and culturally-responsive therapeutic interventions shown to be effective in the treatment of juveniles with serious mental illness and sexual offending behavior.

In accordance SB 823, Sonoma County Probation has worked closely with our partner agencies and CBOs in the development of our Juvenile Justice Realignment Plan to ensure that the changes that will flow from it are safe, humane and effective. The Sonoma County Probation Department collaborates regularly and successfully with both of these groups in order to provide services in the community and within the Juvenile

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<sup>2</sup> Bonta, James and Donald A. Andrews. *The Psychology of Criminal Conduct, Sixth Edition* (2017). New York, NY: Routledge.

Hall that are evidence-based or informed, trauma-informed and culturally sensitive. These alliances will grow as we work to adapt and develop programs in Juvenile Hall that will best serve the complex needs and longer sentences of the realigned youth creating an existing relationship that that will continue into the community at reentry. Examples of models and programs that may be adapted to Juvenile Hall and Probation Camp, appear below.

**3.3** The PYJ framework is based on decades of positive youth development research that showing the development of core youth assets is correlated with positive adult outcomes. The defined service population's key occupation is development toward healthy, crime-free adulthood, and PYJ aligns with the developmental needs of the population. The Risk-Need-Responsivity (RNR) model is also supported by decades of research and evidence of effectiveness in reducing recidivism, both in adults and juveniles. The models are complementary in that PYJ addresses specific responsivity for youth, and in that RNR addresses factors known to be barriers to avoiding crime and antisocial behavior through means that the individual youth is able to respond to. These overarching models organize the assessment, planning and delivery of interventions with support in scientific literature of their effectiveness with the realigned youth population.

Each intervention was reviewed by Sonoma County Probation's Program Planning, Implementation and Evaluation (PIE) Team for its appropriateness and evidence of effectiveness for the population, how well it fits within the DJJ realignment context, and how prepared Sonoma County Probation and its partners are to implement it with fidelity. PIE will guide program implementation efforts using the National Implementation Research Network framework to attend to the organizational, competency and leadership drivers of successful implementation, and position the program for positive outcomes.

**3.4** The proposed facility improvements and infrastructure needs were thoughtfully chosen to support Sonoma County Probation's proposed realignment program and the

continued development of its local continuum of care; this was achieved by prioritizing infrastructure improvements that align with a youth's needs while he or she is in custody, in transition, and upon reentry to the community.

The information systems improvements will ensure the youth's needs, treatments and successes are accurately and safely stored. The coding and data forms the basis for individual rehabilitation planning (IRP), goal-setting, achievements, and natural support systems for the youth while in custody. In addition, the case management system collects data that tracks individual and group outcomes informing future programs and policies with the goal to reduce recidivism and entry to the Adult system.

The redesign for virtual visitation, virtual therapy, and educational spaces will provide additional support for youth in transition as they prepare to rejoin their communities. These enhancements are not to entirely replace in-person visitation, therapy or education, but rather to provide more flexibility in order to provide maximum options for youth and families. With a strong focus on family engagement these spaces provide opportunities for safe but comfortable meetings with Probation Officers (PO), case managers, individual and family therapy services, enhanced family visitation opportunities, educational assistance, programming, and face-to-face meetings.

Finally, the CTE structure or space will provide job skills training to realigned youth in support of their success during preparation for, and following reentry.

**3.5** Outcome measures will include recidivism, entry into the Adult system, measures of racial and gender equity, and changes in thinking, skills, and connection to supports for reentry and independent living. Recidivism is defined as a new delinquency or criminal referral, petition, complaint, adjudication, or conviction during years one, two and three after release from the program. Entry into the Adult system includes youth entering the Adult system for a new crime occurring after turning 18 years of age, and youth transferred to the Adult criminal justice system under 707(b) of the WIC. Measures of racial and gender equity include comparisons of the experiences at key decision points broken out by race and gender. Changes in thinking, skills and connection to supports

will be measured for individual interventions, where applicable, using measurement tools specific to the intervention models.

## REGIONAL FACTORS

**4.1** The Sonoma County Probation Department has the capacity to offer our facility to counties that lack the capacity or programming to retain their realigned youth. Following the intent of SB 823, Sonoma County Probation believes it is most beneficial for youth to remain close to their families and communities which includes the greater Bay Area and Northern California regions.

**4.2** Youth referrals to Sonoma County would be initiated by the committing county. First, the committing county would refer the youth's case to the Sonoma County Juvenile Hall Administration. After the initiating contact, the committing county would send a referral packet that includes a face sheet and the youth's personal information, including all prior reports, probation and arrest reports and referrals, educational information, health information, and any information related to special needs of the resident or family.

Sonoma County Administration would review the case packet with a multi-disciplinary team prior to disposition consisting of Probation staff, representatives from the Health Services Division and the appropriate educational partners. This review group would evaluate the case in totality to determine: whether the committing offense from the most recent petition qualifies for commitment to the SYTF; whether the youth has special needs related to health, safety, education, and behavioral health; availability of bed space; and how these combined factors could impact immediate commitment.

If that threshold is met, the review group would provide information to assist the committing county's Probation Department in creating an IRP and confirm that Juvenile Hall will meet the treatment, safety and security needs of the youth. This review process could take up to 10 days from receipt of the case packet to disposition. Upon disposition and a commitment order, the committing county would coordinate

acceptance that would include certified court minutes and any necessary confidential or health-related information releases, in anticipation of transport to Sonoma County.

**4.3** The Juvenile Hall presently has the capacity to accommodate 12 to 16 out-of-county realigned youth at the Hall; the capacity dedicated to out-of-county youth is still in development and demand-dependent. The Department is considering whether to hold “reserve beds” for out-of-county youth. If reserve beds are held, the level of services, programming, and case management will be the same for local and out-of-county realigned youths alike. After July 1, 2024, Sonoma County Probation will review outcome data to reevaluate whether or how reserve beds will be apportioned between local and out-of-county youth.

The need for natural supports is enhanced for out-of-county youth and the redesign infrastructure improvements will help facilitate virtual visitation, virtual therapy, and virtual CFT meetings including meetings with their committing county’s PO and other preexisting community connections. In the event the youth has a therapist or individual counselor from their home county, Sonoma County Probation will use these spaces to maintain that vital relationship.

**4.4** The Sonoma County Probation Department will execute a Memorandum of Understanding (MOU) with any committing counties that are interested and meet the criteria of being in the greater Bay Area or Northern California region. This MOU will describe the billing structure between committing counties and the Sonoma County Probation Department. Billing will occur monthly or quarterly, and will be based on a per-day flat housing rate inclusive of service such as: in county transportation, Aftercare Services, routine Medical Care, and other JSO or Behavioral Health treatment. If reserve beds are deemed necessary, a reduced per-day flat rate will be charged annually to the requesting county. These rates are under development and may be revised to align with statewide consortium rate calculation methodology once finalized, if appropriate.

**4.5** Case management within the facility for treatment and care will be provided by the Sonoma County Probation Department; however, out-of-county youth will have the ability to maintain virtual visitation for continued therapy, counseling, and appropriate pro-social supports from their home county.

Consistent involvement by the committing county will be critical in meeting the resident's IRP needs and helping to ensure the optimal treatment and care for the out-of-county youth. The committing Probation Department will be required to meet in person with its residents once per month, with at least 14 days in between monthly visits to review the youth's treatment progress, evaluate the care and safety of the youth within the facility, and review the progress or barriers within their IRP. These sessions must be face-to-face unless a virtual session is deemed absolutely necessary.

Case managers from Sonoma County Juvenile Hall will work closely with the committing county PO and will be available to participate in virtual CFT meetings, where local connections for the youth will be strengthened. Juvenile Hall will provide the committing county PO monthly updates in order to assist in preparation of court reports and reviews and assist in transitional services, including: the resident's progress in treatment, behavioral reports, program progress, dosage, progress or barriers to the resident's IRP, and successes.

BUDGET – see attached file: *Sonoma County YPFG PART A Budget*

## Appendix D: Certification of Compliance with BSCC Policies on Debarment, Fraud, Theft and Embezzlement

It is the policy of the BSCC to protect grant funds from unreasonable risks of fraudulent, criminal, or other improper use. As such, the Board will not enter into contracts or provide reimbursement to applicants that have been:

1. debarred by any federal, state, or local government entities during the period of debarment; or
2. convicted of fraud, theft, or embezzlement of federal, state, or local government grant funds for a period of three years following conviction.


Furthermore, the BSCC requires grant recipients to provide an assurance that there has been no applicable debarment, disqualification, suspension, or removal from a federal, state or local grant program on the part of the grantee at the time of application and that the grantee will immediately notify the BSCC should such debarment or conviction occur during the term of the Grant contract.

BSCC also requires that all grant recipients include, as a condition of award to a subgrantee or subcontractor, a requirement that the subgrantee or subcontractor will provide the same assurances to the grant recipient. If a grant recipient wishes to consider a subgrantee or subcontractor that has been debarred or convicted, the grant recipient must submit a written request for exception to the BSCC along with supporting documentation.

By checking the following boxes and signing below, applicant affirms that:

- I/We are not currently debarred by any federal, state, or local entity from applying for or receiving federal, state, or local grant funds.
- I/We have not been convicted of any crime involving theft, fraud, or embezzlement of federal, state, or local grant funds within the last three years. We will notify the BSCC should such debarment or conviction occur during the term of the Grant contract.
- I/We will hold subgrantees and subcontractors to these same requirements.

A grantee may make a request in writing to the Executive Director of the BSCC for an exception to the debarment policy. Any determination made by the Executive Director shall be made in writing.

<b>AUTHORIZED SIGNATURE</b>			
(This document must be signed by the person who is authorized to sign the Grant Agreement.)			
NAME OF AUTHORIZED OFFICER David Koch	TITLE Chief Probation Officer	TELEPHONE NUMBER 707-565-	
STREET ADDRESS 370 Administration Drive	CITY Santa Rosa	STATE CA	ZIP CODE 95403
EMAIL ADDRESS <a href="mailto:David.Koch@sonoma-county.org">David.Koch@sonoma-county.org</a>			
AUTHORIZED OFFICER SIGNATURE ((Blue Ink Only or E-signature)) X 			DATE 12 May 2021